

Message Text

PAGE 01 NATO 03744 042102Z

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ACTION ACDA-19

INFO OCT-01 ISO-00 AEC-11 CIAE-00 EUR-25 H-03 INR-10 IO-14

L-03 NSAE-00 OIC-04 OMB-01 PA-04 PM-07 PRS-01 SAJ-01

SAM-01 SP-03 SS-20 USIA-15 TRSE-00 RSC-01 NSC-07

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FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 6621

SECDEF WASHDC

INFO USDEL MBFR PRIORITY

RUESGU /AMEMBASSY ANKARA 2421

AMEMBASSY ATHENS

AMEMBASSY

AMEMBASSY COPENHAGEN

AMEMBASSY OSLO

RUSNAAAXUSCINCEUR

USNMR SHAPE

S E C R E T USNATO 3744

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJ: MBFR: SPC CONSIDERATION OF FLANK SECURIRTY

REF: A) USNATO 2812; B) USNATO 2798; C) STATE 109161; D) USNATO
2906; E) MBFR VIENNA 115; F) STATE 56461; G) USNATO 3099;
H) MBFR VIENNA 75; I) USNATO 3479

1. FLANK SECURITY ISSUE WILL RETURN TO SPC AGENDA FRIDAY, JULY
5. BELGIAN REP INFORMS US HE WILL THEN INTRODUCE BELGIAN
COMPROMISE FORMULATION (REF A, PARA 8, WHICH MODIFIES GREEK
TEXT REF B, PARA 1). BELGIAN REPS SAYS HE HAS DELAYED INTRODUCT-
ION ON OF THIS FORMULATION INTO SPC ON GROUNDS THAT A MONTH
AGO IT MIGHT HAVE APPEARED AS SIMPLY ANOTHER FORMULATION,
RATHER THAN AS A COMPROMISE ATTEMPT AT MOVING FORWARD SPC WORK
SECRET

PAGE 02 NATO 03744 042102Z

ON FLANK SECURITY. HE HAS RECENTLY TRIED IT ON GREEK AND TURKISH
REPS, WHO APPEARED INTERESTED. WASHINGTON INDICATED INTEREST IN
THIS FORMULATION (REF C), ALTHOUGH PERHAPS WITHOUT BEING AWARE
THAT BY DEPLOYMENT "INDIRECTLY" BELGIANS MEAN DEPLOYMENT OF OTHER

THAN WITHDRAWN TROOPS (REF D).

2. MISSION EXPECTS THAT WITH SPC WORK ON PHASE LINKAGE COMPLETED, FLANK COUNTRIES WILL WANT FURTHER SPC WORK ON FLANK ISSUE DURING REMAINDER OF JULY. IS HAS HAD INDICATIONS OF THIS FROM FLANK COUNTRIES. AHG REQUEST AT JUNE 28 NAC BRIEFING FOR GUIDANCE ON FLANK ISSUE (REF E) SUPPORTS THIS INTEREST ON PART OF FLANK COUNTRIES.

3. MISSION HOPES THAT, AT SPC DISCUSSION OF FLANK ISSUE IN COMING MEETINGS, U.S. CAN BE MORE FORTHCOMING THAN IN OUR APPROACH OF THREE MONTHS AGO (REF F). WE HAVE NOTED THAT THIS APPROACH EVOKED LITTLE SUPPORT, AND OUR CONCERN THAT CONTINUED U.S. ADHERENCE TO IT MAY LEAD FLANK COUNTRIES TO DOUBT OUR INTEREST IN MEETING THEIR VITAL SECURITY CONCERNS. WE HAVE RECOMMENDED WASHINGTON CONSIDERATION OF BELGIAN FORMULATION, AND HAVE COMMENTED THAT EVEN IF SOVIET DEMANDS IN RESPONSE TO SUCH A PROPOSAL WERE EXCESSIVE, REQUIRING ALLIES TO WITHDRAW IT, U.S. WOULD STILL BE BETTER OFF IN TERMS OF ALLIED COHESION IN MBFR AND ELSEWHERE (PARAS 4 AND 5, REF G). VIENNA AGREED WITH MISSION'S RECOMMENDATION AND COMMENT (REF H).

4. MISSION LIKES VIENNA'S REFORMULATION (PARA 2, REF H) OF BELGIAN FORMULATION, WHICH MODIFIES IMPLCATION OF WORD "INDIRECTLY." HOWEVER, AS WE HAVE NOTED, ANY U.S. PROPOSAL SHOULD BE DIRECTED AT TREATY PROVISION, RATHER THAN COMMENT AT PLENARY SESSION, TO AVOID GIVING GREEKS AND TURKS IMPRESSION WE ARE ABANDONING IDEA OF TREATY PROVISION AND THEREBY ENCOURAGING THEIR RETURN TO PARA 30 APPROACH (REF I).

5. WE THEREFORE RECOMMEND THAT MISSION BE AUTHORIZED TO INTRODUCE VIENNA'S REFORMULATION NEXT WEEK, AS A RESPONSE TO BELGIAN FORMULATION INTRODUCED JULY 5. WE WOULD DESCRIBE THE REFORMULATION AS GUIDANCE TO VIENNA. WE WOULD SAY AHG COULD USE ELEMENTS OF THIS GUIDANCE WITH THE OTHER SIDE IN THE BEST WAY IT SAW FIT. WE WOULD STATE THAT U.S. WANTS A TREATY PROVISION ON FLANK SECURITY BUT BELIEVES IT IS TOO EARLY TO AGREE ON TREATY-TYPE LANGUAGE: NEVERTHELESS U.S. BELIEVES
SECRET

PAGE 03 NATO 03744 042102Z

ELEMENTS OF THIS FORMULATION COULD SERVE AS BASIS FOR EVENTUAL TREATY LANGUAGE. RUMSFELD

SECRET

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To: STATE
SECDEF INFO MBFR
RUESGU ANKARA
ATHENS
AMEMBASSY
COPENHAGEN

OSLO
RUSNAAAXUSCINCEUR
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